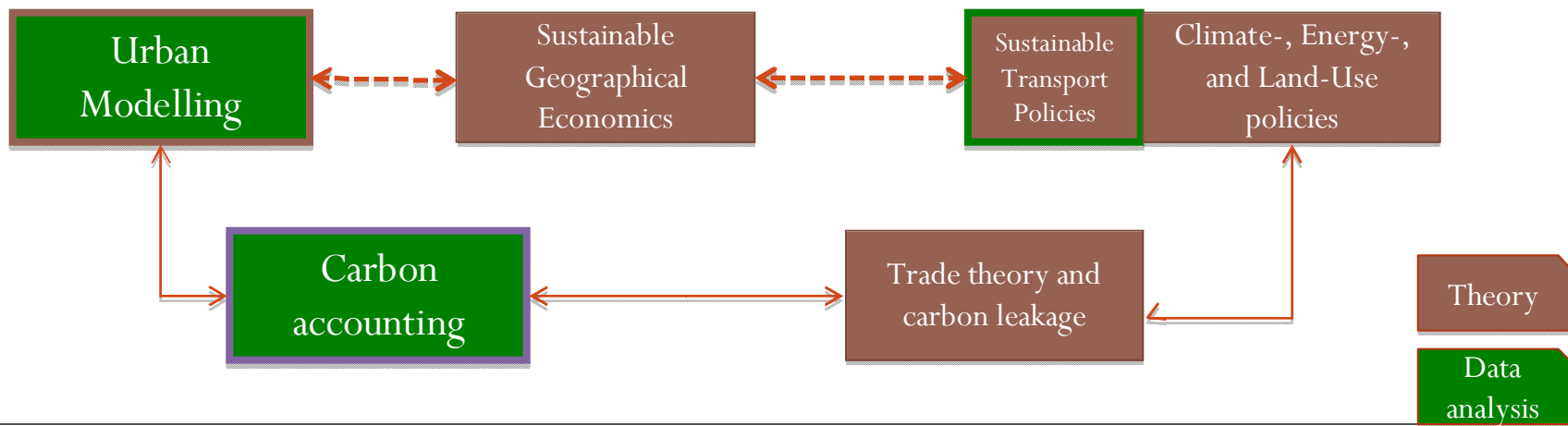
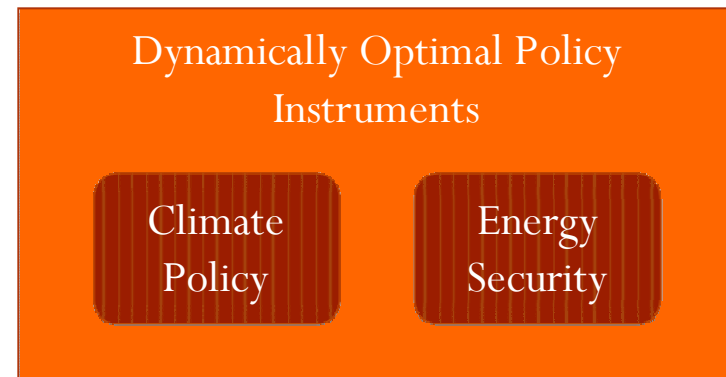


# Co-Benefits and Path Dependence in Urban Sustainable Transport

Felix Creutzig  
Amsterdam, Nov 25 2010

# Economics of Climate Change



# Climate & Transport Projects

## Review of International Climate Transport Policies

- How should regulation change with alternative fuels and technologies (e.g. electric cars) getting into the market?
- Fuel efficiency regulation: Switch from  $\text{gCO}_2/\text{km}$  to  $\text{MJ}/\text{km}$
- Low carbon fuel standards: include life cycle accounting



## One planet mobility

- Develop decarbonization scenarios for 5 European cities
  - Malmö
  - Freiburg
  - Sofia
  - Barcelona
  - Lille
- Co-Benefit approach
- Sponsored by WWF



# Sustainability

## Definition:

- Meeting the needs of the present without compromising the ability of future generations to meet their own needs

World Commission on Environment and Development, 1987; Norgaard 1994; Daly 2007; Costanza and Daly 1992

- How to operationalize this?

## Economists: Genuine Savings

$$W_t = \int_t^{\infty} U(C_t) e^{-\delta(\tau-t)} d\tau$$

$$\frac{dW_t}{dt} = p_t \bullet Z_t = GS_t$$

Well-being is sustained, if genuine savings are positive.

## Sustainability of urban transport

Environment

Equity

Economy

Sustainability is a concept that defines system's boundaries broadly! → **wide scope**

One does not want to optimize one aspect while not considering other dimensions (including soft, immeasurable ones) and the long term consequences.

Scale

Time

## Co-Benefits of Sustainable Transport

	Environmental	Social = Equity + Public Health	Transport + Economic Implications
Global citizen	<ul style="list-style-type: none"> <li>▪ fight global warming</li> <li>▪ natural resources</li> </ul>	<ul style="list-style-type: none"> <li>▪ equity in use of global commons</li> </ul>	
Local citizen	<ul style="list-style-type: none"> <li>▪ clean air</li> <li>▪ noise reduction</li> <li>▪ open space</li> <li>▪ urban climate</li> </ul>	<ul style="list-style-type: none"> <li>▪ less pollution intake</li> <li>▪ less noise</li> <li>▪ induced stress</li> <li>▪ equity in impact</li> <li>▪ segregation</li> </ul>	<ul style="list-style-type: none"> <li>▪ investment costs of transport system</li> <li>▪ cost of living</li> <li>▪ attractiveness for business and tourism</li> </ul>
Transport user		<ul style="list-style-type: none"> <li>▪ physical activity → health</li> </ul>	<ul style="list-style-type: none"> <li>▪ accessibility (money and time)</li> <li>▪ accidents</li> </ul>

Bottomline 1:

Use a variety of indicators to cover different scales, and different dimensions of sustainability.

# The temporal aspect of sustainable urban transport

	Environmental	Social = Equity + Public Health	Transport + Economic Implications
Global citizen	<u>CO2 Abatement till 2020/2050</u>		
Local citizen	<ol style="list-style-type: none"> <li><u>Covers suitable time frame</u></li> <li><u>Addresses global issue directly</u></li> <li><u>Is also proxy for air pollution/ noise, etc.</u></li> </ol>		<u>The resilience of accessibility</u> <ol style="list-style-type: none"> <li><u>Addresses transport user perspective</u></li> <li><u>Focus on transport equity</u></li> <li><u>Example: Resilience to fuel price shock</u></li> </ol>
Transport user			

Bottomline 1:

Use a variety of indicators to cover different scales, and different dimensions of sustainability.

Bottomline 2:

A suggestion - use GHG abatement and resilience of accessibility as proxies for the intertemporal aspects of sustainable urban transport

# Paradigm shifts

Mobility



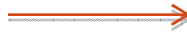
Accessibility

Project approach



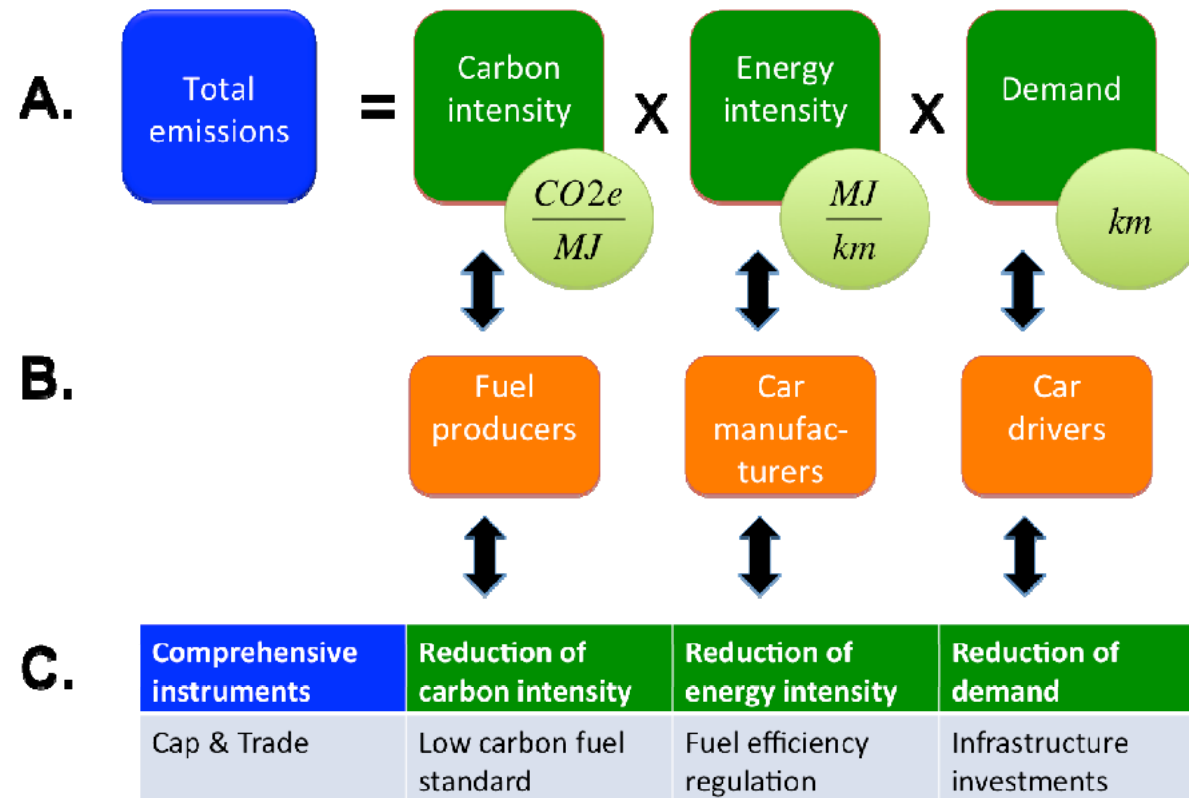
Holistic in time and space

GDP



Life Quality

# International climate policies for transport



Quelle: F. Creutzig, O. Edenhofer (2010) [Mobilität im Wandel - Wie der Klimaschutz den Transportsektor vor neue Herausforderungen stellt](#)  
 □ [Internationales Verkehrswesen 62\(3\):1-6](#)

# Existing policies and effects in EU transport sector

## Instruments

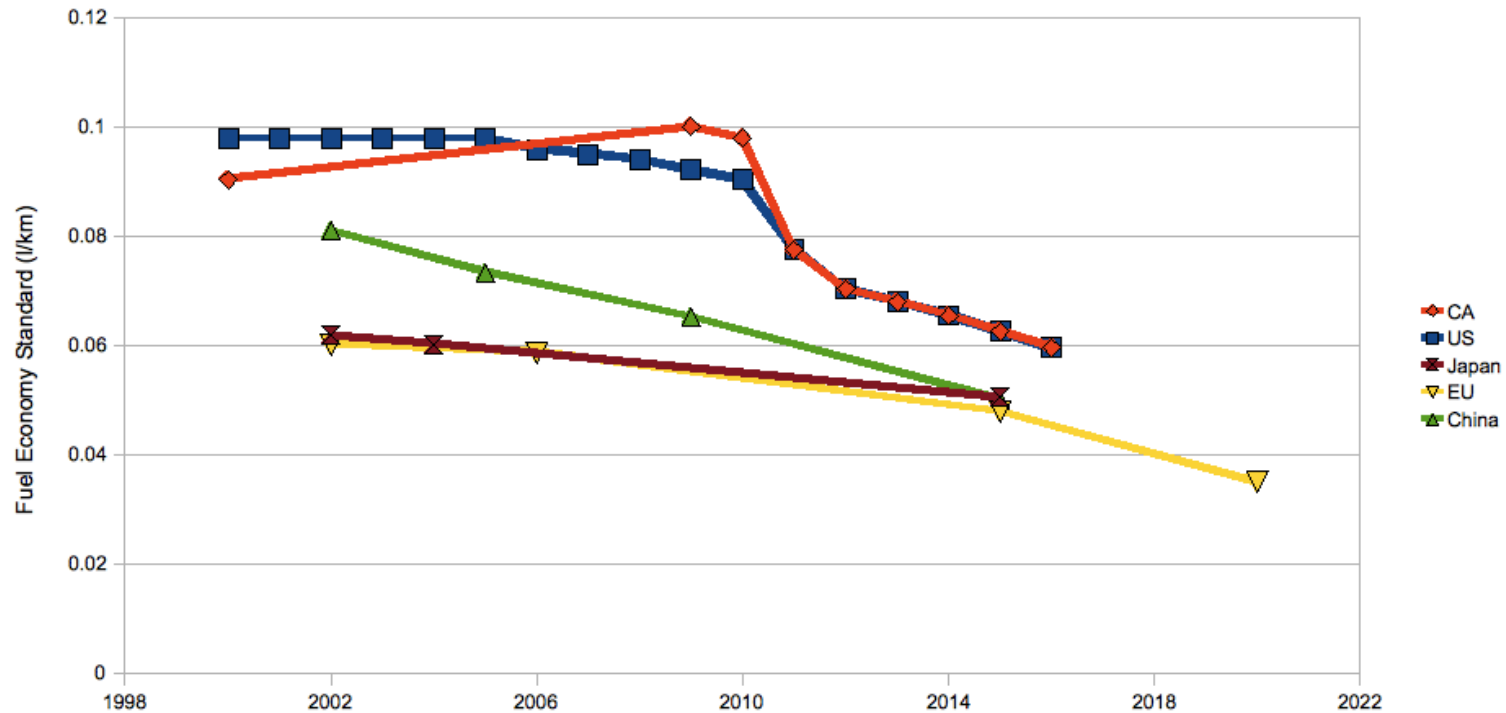
- Fuel efficiency regulation (EC) No 443/2009
  - 2005: 167gCO<sub>2</sub>/km
  - 2015: 130gCO<sub>2</sub>/km
  - 2020: 95gCO<sub>2</sub>/km
- Fuel quality directive, Fuel Quality Directive (EC) COM-2007-18
  - 2020: 6% less CO<sub>2</sub>e-intensity relative to 2010 (e.g. via biofuels)
  - 2% by electric cars and CCS (?)
  - 2% by CDM (?)
- Transport demand: 24% increase expected between 2005 to 2020

## Effects

- If instruments are fully effective: reduction of 11% expected
- Doubts on Fuel Quality Directive → only 4% contribution from FQD
- In the order of magnitude of the 2020 EU transport target
- Effect of Great Recession 2008-2010: additional 3% reduction in 2020.

*Creutzig, F., Flachsland, C., McGlynn, E., Minx, J., Brunner, S., Edenhofer, O. (2010). CITIES: Car industry, road transport and an international emission trading scheme – policy options.*

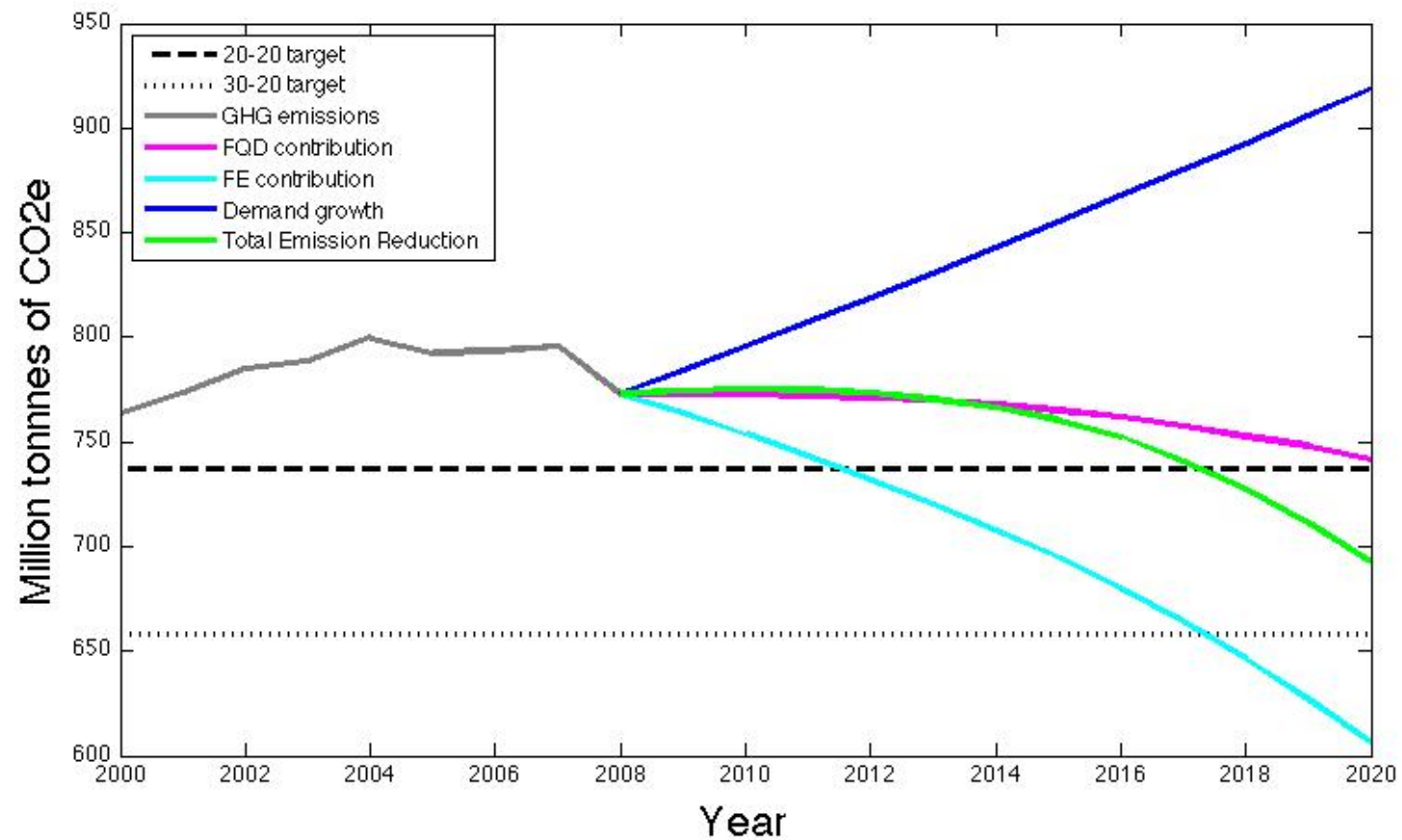
# Fuel efficiency standards



*Energy intensity standards (in l/km) extrapolated from current volume and GHG fuel efficiency standards.*

*Data adapted from An et al. (2007) with updated fuel efficiency regulations*

# EU transport policies - 2020



Source: Creutzig et al, submitted to Energy Policy

Bottomline 1:

Use a variety of indicators to cover different scales, and different dimensions of sustainability.

Bottomline 2:

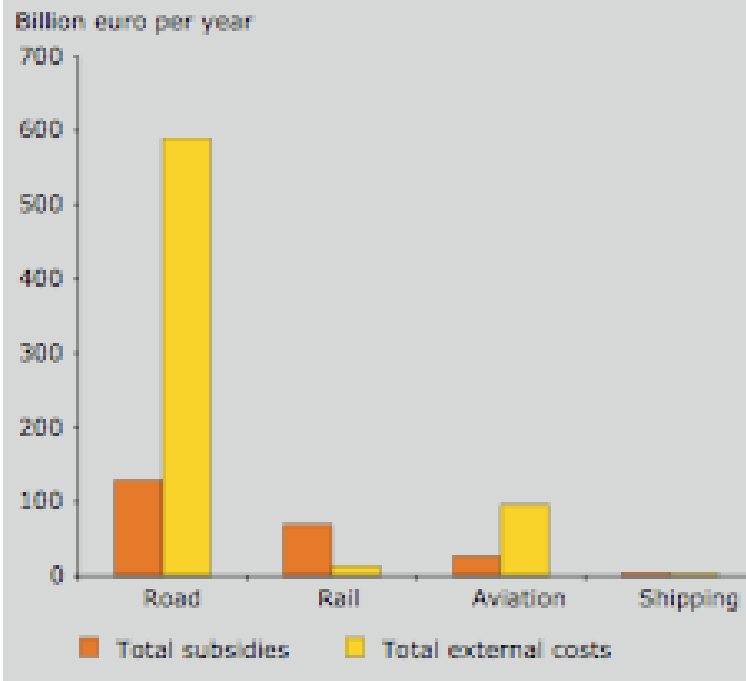
A suggestion - use GHG abatement and resilience of accessibility as proxies for the intertemporal aspects of sustainable urban transport

Bottomline 3:

European transport climate policies matter.

# External costs of road transport

**Figure 7.2** Total external costs and transport subsidies found for EU-15



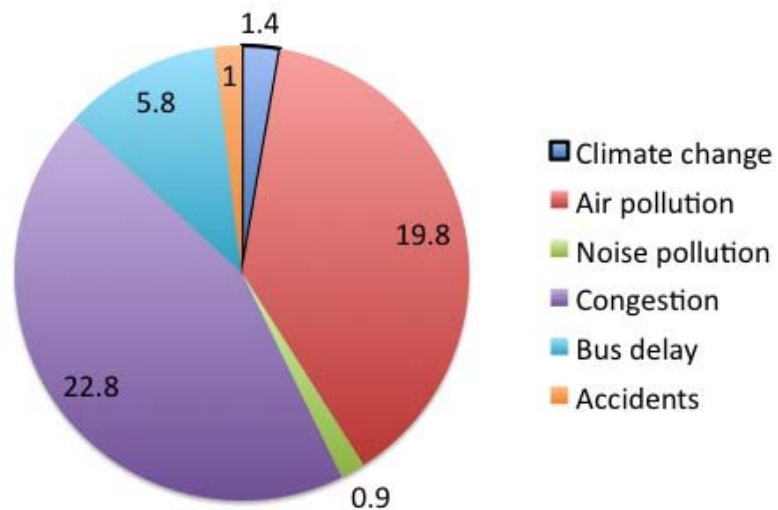
The numbers for subsidies comprise on-budget subsidies, annual public funding of infrastructure and exemptions from or reductions to fuel tax and VAT.

The numbers for external costs include costs of accidents, noise, air pollution, climate change, nature and landscape, up- and downstream processes and additional urban costs.

Quelle: EEA, 2007

Most social costs are not related to climate → other instruments

## Example Beijing



F. Creutzig, D. He (2009) Climate change mitigation and co-benefits of feasible transport demand policies in Beijing. *Transportation Research D* 14: 120-131.

F. Creutzig, A. Thomas, D. M. Kammen, E. Deakin (2010) *Transport Demand Management in Beijing, China: Progress and Challenges In Low Carbon Transport in Asia: Capturing Climate and Development Co-benefits*, edited by E. Zusman, A. Srinivasan, and S. Dhakal (Earthscan, London, 2010) ISBN 9781844079148

## Synergies between urban transport policies

### **Push policies**

- Car traffic restrictions
- City toll
- Reduce available lanes
- Parking fees
- Speed limits

### **Pull policies**

- Better public transport
- Safe space for cycling and walking
- Prioritisation of bicycles
- Bicycle racks

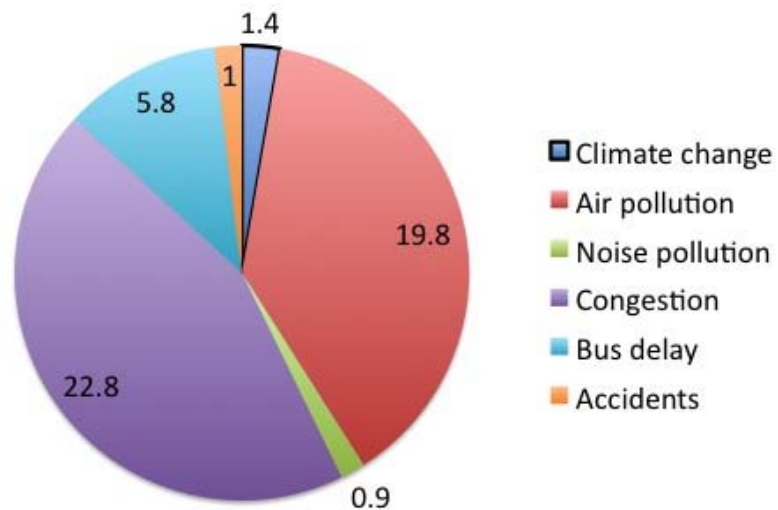
### **Land use policies**

- Compact cities
- Polycentric cities
- Avoid urban sprawl
- No greenfield development
- Mixed use neighbourhoods

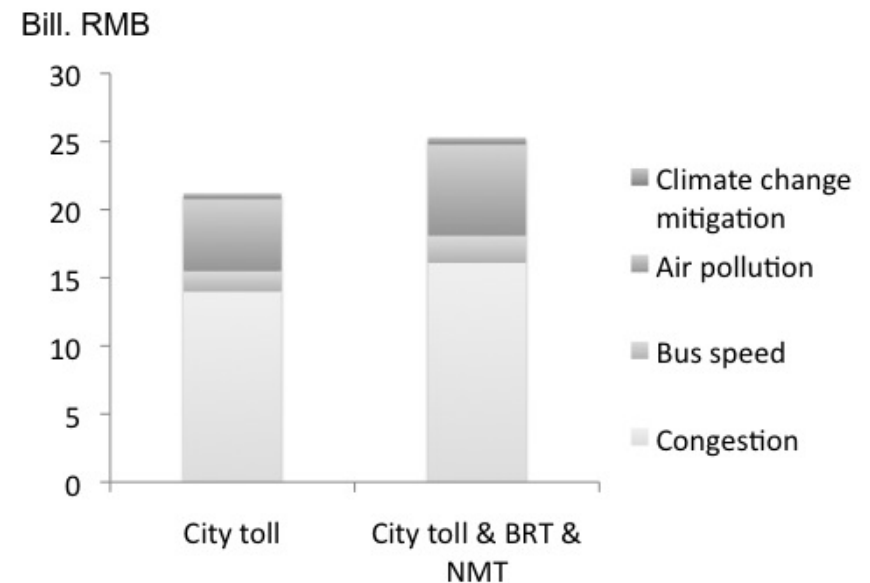


Most social costs are not related to climate → other instruments

### Example Beijing



### Effects of “Optimal” City Toll in Beijing

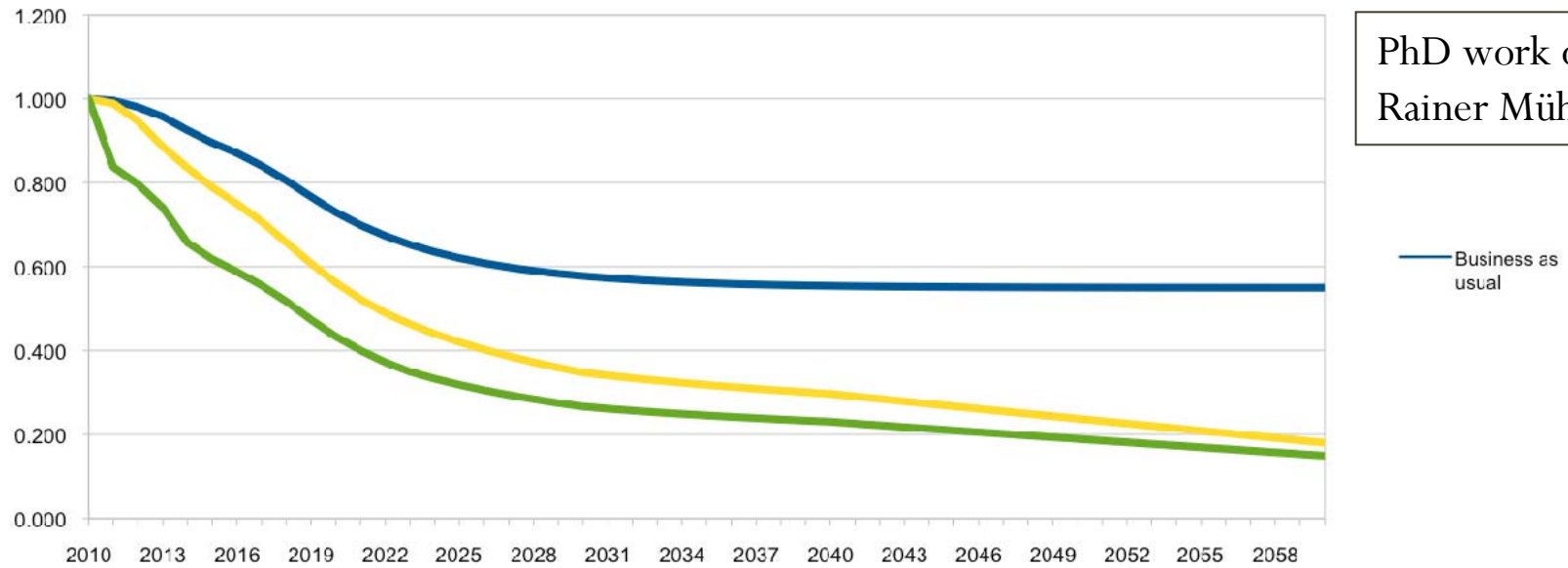


F. Creutzig, D. He (2009) Climate change mitigation and co-benefits of feasible transport demand policies in Beijing. Transportation Research D 14: 120-131.

F. Creutzig, A. Thomas, D. M. Kammen, E. Deakin (2010) Transport Demand Management in Beijing, China: Progress and Challenges In Low Carbon Transport in Asia: Capturing Climate and Development Co-benefits, edited by E. Zusman, A. Srinivasan, and S. Dhakal (Earthscan, London, 2010) ISBN 9781844079148

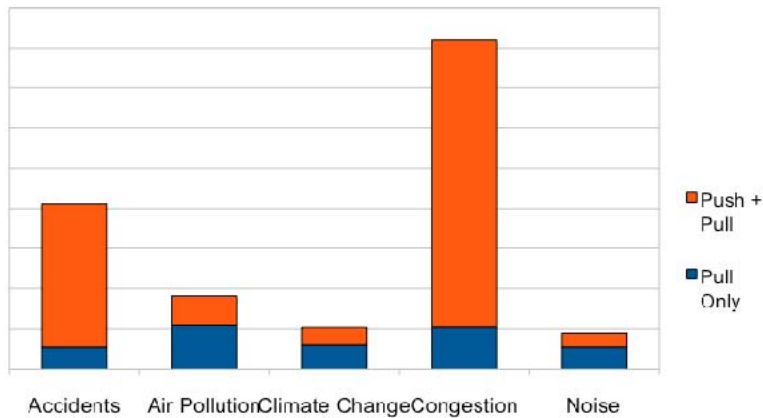
# Case study: Malmö

Per capita CO2 emission

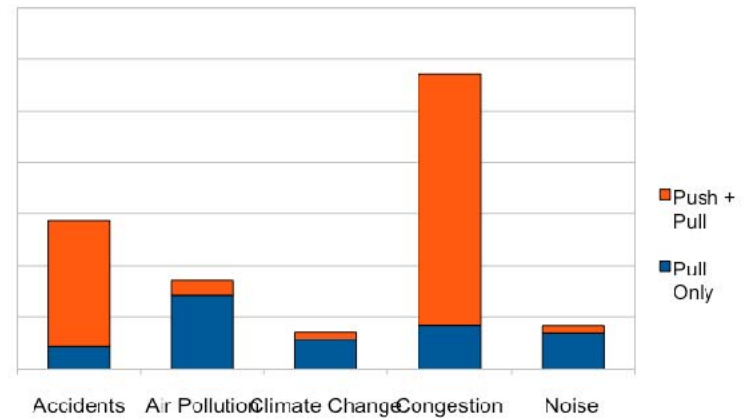


PhD work of  
Rainer Mühlhoff

Social Cost Savings 2020



Social Cost Savings 2040



Bottomline 1:

Use a variety of indicators to cover different scales, and different dimensions of sustainability.

Bottomline 2:

A suggestion - use GHG abatement and resilience of accessibility as proxies for the intertemporal aspects of sustainable urban transport

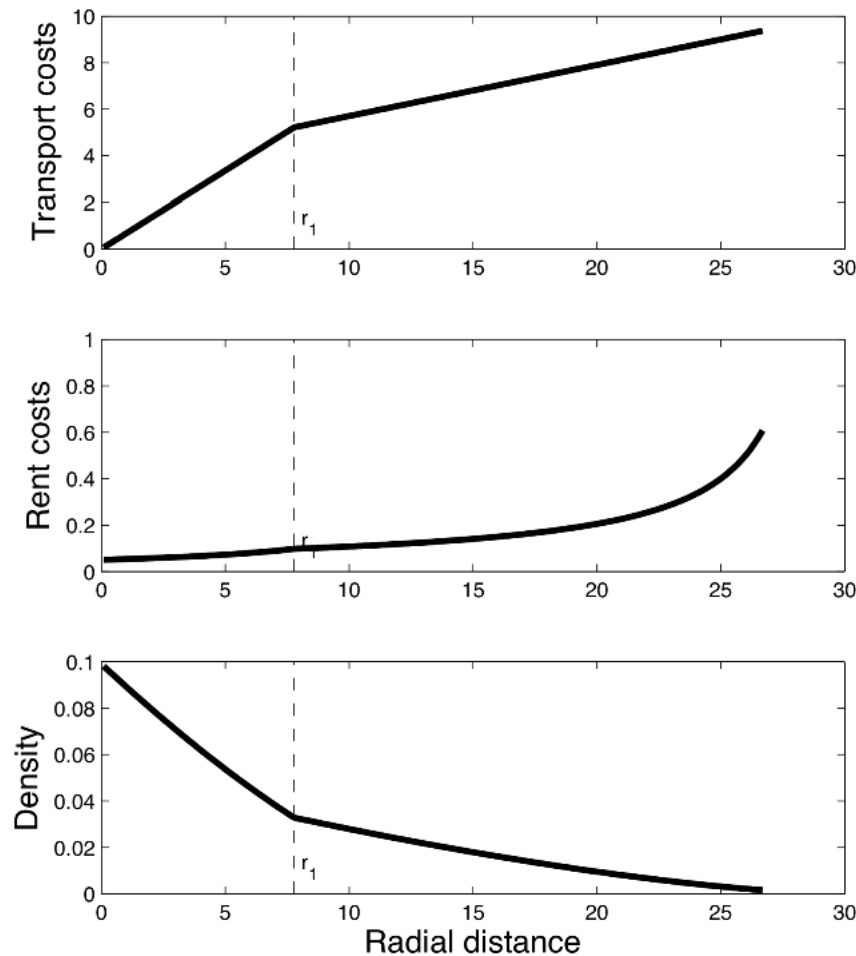
Bottomline 3:

European transport climate policies matter.

Bottomline 4:

Ambitious 2050 CO<sub>2</sub> targets & sustainability improvements are possible.

# Modeling public transport / car transport interrelationship

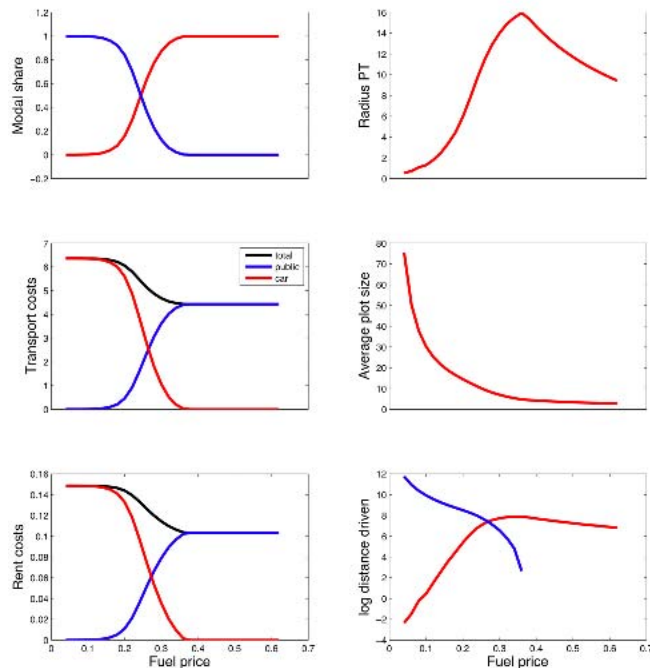


- Monocentric city
- 2 modes
- Public transport: high marginal costs
- Cars: Fix costs, but low marginal costs (fuel costs)

Fuel costs

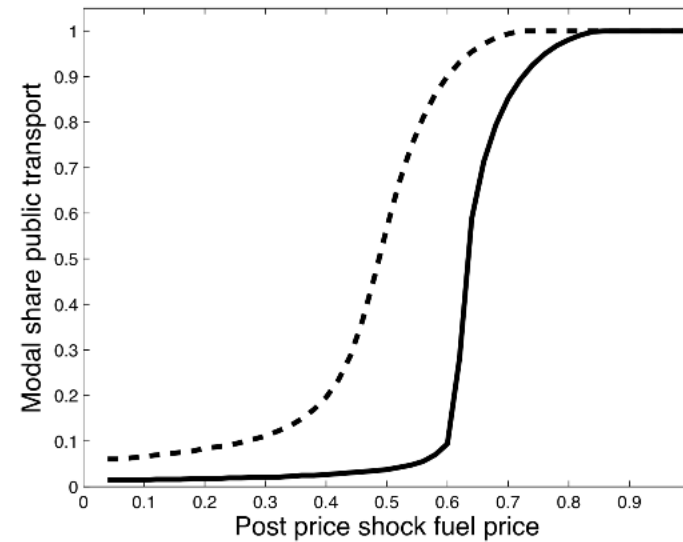
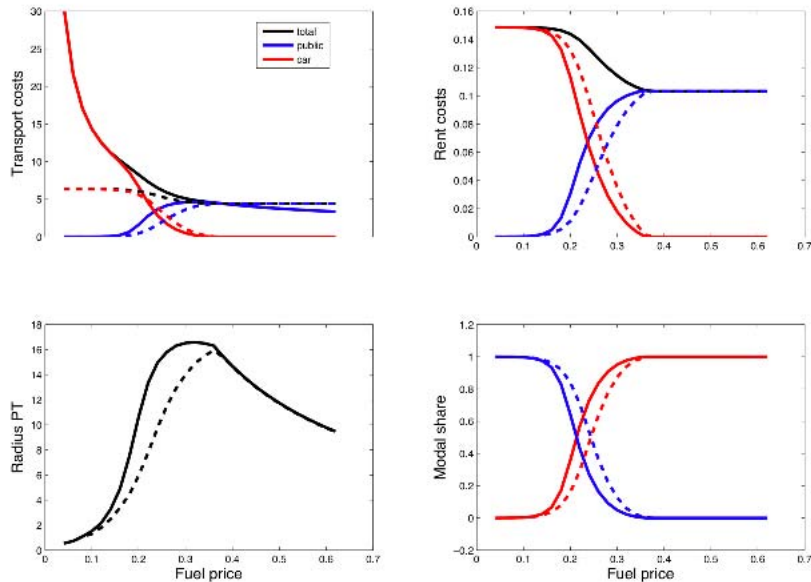
- Density profile
- Ridership
- Marginal costs public transport

# Two modal regimes



- For low fuel price, car transport is exclusive mode
- For high fuel price, public transit is exclusive mode
- In intermediate regime, the two modes coexist
- This is no linear relationship!

# Path dependency after fuel price shock



After fuel price shock, high additional transport costs when starting from low fuel price level!

Accessibility from the urban fringe heavily impaired.

Modal share can be very different, depending on the pre-fuel price shock urban form!

Bottomline 1:

Use a variety of indicators to cover different scales, and different dimensions of sustainability.

Bottomline 2:

A suggestion - use GHG abatement and resilience of accessibility as proxies for the intertemporal aspects of sustainable urban transport

Bottomline 3:

European transport climate policies matter.

Bottomline 4:

Ambitious 2050 CO2 targets & sustainability improvements are possible.

Bottomline 5:

Urban form exhibits path dependency → take into account!